#### A BILL FOR AN ACT AUTHORIZING ONE OR MORE POLITICAL 1 SUBDIVISIONS OF THE STATE TO CREATE A PUBLIC BANK 2

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## 3. Effective Date

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#### 31 **BILL SUMMARY**

- (Note: This summary applies to this bill as introduced and does not reflect any amendments that may be 32
- subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies 33
- to the reengrossed version of this bill will be available at 34
- http://leg.colorado.gov.) 35
- This bill defines a new entity to be known as a "public bank" and authorizes one or more political subdivisions 36
- of the state to form a public bank to be chartered under the "State Banking Code". 37

38	The bill also creates a new subdivision of the division of banking, to be known as the "Colorado state public
39	banking board" or "public banking board" to charter and regulate public banks, subject to separate statutory
40	provisions applicable specifically to public banks.
41	The code states that the mission of public banks is to support a strong, stable, and regenerative economy, and to
42	stimulate local economic recovery for people, businesses, and governmental entities.
43	Under the state banking code public banks:
44	(a) Accept deposits from their respective government and may accept deposits from the federal government,
45	the state, and from other political subdivisions of the state that do not have their own public bank.
46	(b) Will make all of its loans within its sponsoring government's jurisdiction.
47	(c) May accept deposits from local financial institutions within their jurisdiction to facilitate clearing their
48	checks.
49	(d) Will cooperate with local financial institutions within their jurisdiction by making loans in partnership
50	with them and may make loans in partnership with local financial institutions located in adjoining
51	jurisdictions that do not yet have a public bank, provided the borrower is located in the public bank's
52	jurisdiction.
53	(e) Will not compete with local financial institutions for deposits or in making loans.
54	(f) Will engage in countercyclical lending practices that tend to avert asset bubbles such as by lending to
55	create new goods and services, and that reduce or prevent recession, such as increasing lending in an
56	economic downturn in partnership with local financial institutions.
57	(g) Due to the inability of FDIC insurance to cover more than a minute portion of a public bank's deposits,
58	most of which will be from its own government, and to help ensure countercyclical lending, FDIC
59	insurance will not be required.
60	(h) A public bank is authorized to back its public deposits by a general pledge of its government's tangible
61	and intangible assets as collateral, or, in the alternative, by a pledge of its good faith and credit.

62	(i) A public bank may not be privatized or sold or merged except to or with another public bank that
63	continues operations. A public bank shall automatically qualify as a public depository if it holds deposits
64	primarily of its political subdivision. A public bank shall be exempt from state, county, and municipal
65	taxes and licenses, of any kind.
66	(j) The code establishes procedures for governance of public banks, including the selection of a board of
67	directors, appointment of the chief executive officer and other officers of the bank, and the advisory
68	council.
69	(k) The code establishes the requirements that an application of a political subdivision or subdivisions for a
70	public bank charter must fulfill and provide to the public banking board.
71	(1) The code also establishes the proper standards for operations and financial soundness of a public bank
72	and requires that the public banking board oversee and ensure that a public bank complies with all
73	requirements of the public banking statutes and regulations thereunder governing the operations of a
74	public bank to ensure its safety and soundness and its benefits and support for a strong and stable state
75	banking system and economy.
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#### 77 BODY OF LEGISLATION

78 > ARTICLE 91-101 General Provisions

#### ♦ 11-91-101 Legislative declarations

80 THE GENERAL ASSEMBLY OF THE STATE OF COLORADO HEREBY FINDS AND DECLARES:

81 (a) THE STATE HAS A STRATEGIC OPPORTUNITY TO CREATE MAJOR BENEFITS FOR ITS

82 CITIZENS BY CODIFYING THE EXISTING AUTHORITY OF POLITICAL SUBDIVISIONS OF THE

83 STATE TO ESTABLISH A PUBLIC DEPOSITORY AND LENDING INSTITUTION OWNED BY ONE

84 OR MORE POLITICAL SUBDIVISIONS AND SERVING THE COMMUNITY IT REPRESENTS.

85 PUBLIC BANKS WILL PRODUCE SUBSTANTIAL NEW REVENUE WITHOUT RAISING TAXES,

- 86 WHILE INCREASING FINANCING FOR ESSENTIAL SERVICES AND PROJECTS THAT WILL
- 87 BENEFIT PRESENT AND FUTURE GENERATIONS.
- 88 (b) IN ORDER TO FUND LARGE INFRASTRUCTURE PROJECTS AND IN TIMES OF FINANCIAL
- 89 CRISIS THROUGHOUT COLORADO HISTORY, POLITICAL SUBDIVISIONS HAVE BORROWED
- 90 MONEY FOR PUBLIC PURPOSES FROM PRIVATE INVESTORS, WHICH NEARLY DOUBLES THE
- 91 TOTAL COST DUE TO THE INTEREST PAID ON THE DEBT. AS A RESULT, PUBLIC DEBT
- 92 STEADILY INCREASES OVER TIME. A PUBLIC BANK LEND DIRECTLY TO ITS GOVERNMENT
- 93 AND THEREBY CAN REDUCE THE COST OF INTEREST AND THE SIZE OF ITS
- 94 GOVERNMENT'S DEBT AND ENABLE GOVERNMENT TO OPERATE MORE EFFECTIVELY AND
- 95 EFFICIENTLY WHENEVER IT NEEDS FINANCING.
- 96 (c) A PUBLIC BANK WILL HELP PREVENT RECESSIONS AND REDUCE THEIR SEVERITY
- 97 THROUGH COUNTER-CYCLICAL LENDING BY: (i) INCREASING LENDING IN A RECESSION
- 98 TO OFFSET OR LESSEN THE DECLINE, IN PARTNERSHIP WITH LOCAL FINANCIAL
- 99 INSTITUTIONS, WITH WHOM IT MAKES JOINT LOANS, JUST AS THE BANK OF NORTH
- 100 DAKOTA PREVENTED RECESSION IN THAT STATE IN 2008; (ii) AVOIDING INFLATIONARY
- 101 BUBBLES OF EXISTING ASSETS BY LENDING TO PRODUCE NEW GOODS AND SERVICES;
- 102 AND (iii) BY NOT PAYING FEES AND COMMISSIONS TO LENDING OFFICERS FOR MAKING
- LOANS.
- 104 (d) BASED UPON THE ABILITY OF A BANK TO LEND UP TO TEN TIMES ITS CAPITAL, A PUBLIC
- 105 BANK WILL COOPERATE WITH EXISTING LENDING INSTITUTIONS AND PROGRAMS TO
- 106 INCREASE THEIR LENDING CAPACITY. SUCH PROGRAMS INCLUDE:
- 107 (e) COMMUNITY DEVELOPMENT FINANCIAL INSTITUTIONS (CDFIs); THE "CLIMBER" SMALL
- 108 BUSINESS LOAN PROGRAM; COMMUNITY DEVELOPMENT PROGRAMS; AND SUSTAINABLE
- 109 ECONOMIC DEVELOPMENT PROGRAMS.
- 110 (f) POLITICAL SUBDIVISIONS OF COLORADO ARE CURRENTLY EXPERIENCING ECONOMIC
- 111 RECESSION RESULTING IN BUDGET CUTS IN ORDER TO AVOID BUDGET DEFICITS. PUBLIC

- 112 BANKS CAN INCREASE LENDING FOR ESSENTIAL PURPOSES IN ORDER TO REDUCE THE
- 113 NEED FOR BUDGET CUTS DURING THE PRESENT CRISIS AND CAN HELP PREVENT OR

114 MITIGATE FUTURE CRISES.

115 (g) THE INTEREST INCOME ON THE LOANS IT MAKES MAY BE SHARED WITH THE POLITICAL

- 116 SUBDIVISION THAT OWNS THE BANK AND THEREBY ENABLE IT TO BETTER MEET
- 117 ESSENTIAL NEEDS OF ITS COMMUNITY.
- 118 (h) PUBLIC BANKS CAN REFINANCE EXISTING DEBT AND FINANCE MAJOR NEW
- 119 GOVERNMENT PROJECTS DIRECTLY AT LOWER INTEREST RATES AND THEREBY CREATE
- 120 AN IMMEDIATE SOURCE OF INCOME FOR THE BANK FROM THE OUTSET OF ITS
- 121 OPERATIONS.
- 122 (i) PUBLIC BANKS THAT OPERATE ON THE BANK OF NORTH DAKOTA MODEL, AS CALLED
- 123 FOR IN THIS LEGISLATION, WILL HAVE VERY LOW OVERHEAD, SAFE LENDING, AND A
- 124 VARIETY OF LENDING POSSIBILITIES FROM ITS OUTSET, INCLUDING FINANCING OR
- 125 REFINANCING GOVERNMENT DEBT. SUCH PRACTICES WILL GIVE THE BANK A GOOD
- 126 PROSPECT OF BEING PROFITABLE IN ITS FIRST YEAR AND THEREAFTER, IN CONTRAST TO
- 127 NEW PRIVATE BANKS THAT USUALLY REQUIRE THREE YEARS BEFORE THEY PRODUCE A
- 128 PROFIT.
- 129 (j) PUBLIC BANKS, IN PARTNERSHIP WITH LOCAL FINANCIAL INSTITUTIONS, CAN PROVIDE
- 130 LOWER COST LOANS FOR SMALL BUSINESSES, AFFORDABLE HOUSING, RENEWABLE
- 131 ENERGY, INFRASTRUCTURE, HEALTH CARE, SUSTAINABLE AGRICULTURE, EDUCATION,
- 132 STUDENT LOANS, BROADBAND, AND OTHER ESSENTIAL NEEDS AND SERVICES.
- 133 (k) THE FINANCING PARADIGM IN THE UNITED STATES HAS BEEN FOR GOVERNMENT TO
- 134RELY EXCLUSIVELY ON PRIVATE BANKS AND PRIVATE INVESTORS RATHER THAN PUBLIC
- 135 BANKS.

## 136 (I) THE LONE EXCEPTION IS <u>THE 103-YEAR-OLD BANK OF NORTH DAKOTA</u>. <u>IN 2020, THIS</u>

#### 137 <u>PUBLICLY OWNED BANK REPORTED ITS TWENTIETH CONSECUTIVE YEAR OF HIGH</u>

- 138 **PROFITS** FOR THE PEOPLE OF NORTH DAKOTA, AVERAGING **TWENTY PERCENT RETURN**
- 139 ON EQUITY (20% ROE) OVER THIS PERIOD, WHILE INCREASING PUBLIC FINANCING
- 140 CAPACITY FOR THE STATE. THE BANK OF NORTH DAKOTA, LENDING IN PARTNERSHIP
- 141 WITH LOCAL FINANCIAL INSTITUTIONS TO INCREASE ACCESS TO CREDIT FOR ITS PEOPLE
- 142 AND BUSINESSES, HOME LOANS, STUDENT LOANS, AND OTHER ECONOMIC DEVELOPMENT
- 143 PROGRAMS, HAS ALSO PROVIDED STABILITY AND FINANCIAL CAPACITY TO THE PEOPLE
- 144 OF THE STATE THROUGH ADVERSE ECONOMIC CYCLES, INCLUDING OFFSETTING THE OIL
- 145 PRICE CRASH OF 2015.
- 146 (m)FINDING THAT THERE IS NO LEGAL DEFINITION FOR A "PUBLIC BANK" IN EXISTING
- 147 COLORADO LAW, THIS BILL WILL CREATE AND DEFINE A NEW ENTITY CALLED A "PUBLIC
- 148 BANK" FOR THE EXPRESS PURPOSE OF SERVING THE PUBLIC GOOD OF THE PEOPLE OF ITS
- 149 POLITICAL SUBDIVISION OR SUBDIVISIONS.
- 150 (n) A PUBLIC DEPOSITORY BANK ENABLES ITS POLITICAL SUBDIVISION TO EXPAND ITS
- 151 EXISTING LOAN PROGRAMS.
- 152 A PUBLIC DEPOSITORY BANK WILL:
- i. SUPPORT SMALL AND MEDIUM-SIZED ENTERPRISES IN THE POLITICAL SUBDIVISION,
- 154 ESPECIALLY IN UNDERSERVED COMMUNITIES OR IN LINES OF BUSINESS WHERE
- 155 TRADITIONAL SOURCES OF FINANCING ARE NOT AVAILABLE.
- 156 ii. ASSIST WORKERS AND COMMUNITIES IN CREATING JOBS BY SUPPORTING
- 157 COOPERATIVE BUSINESS MODELS INCLUDING WORKER-OWNED AND MANAGED158 COOPERATIVES.
- 159 iii. PROMOTE SUSTAINABLE AGRICULTURE, ADDRESS FOOD INSECURITY, AND
- 160 PROVIDE FINANCING FOR RURAL BUSINESSES.ADDRESS THE HISTORIC AND CURRENT
- 161 ECONOMIC INEQUITIES EXPERIENCED BY LOCAL COMMUNITIES OF COLOR, THEIR
- 162 NEIGHBORHOODS AND THEIR ENTERPRISES THROUGH AFFORDABLE FINANCING.

- 163 iv. ADDRESS THE HISTORIC AND CURRENT DISADVANTAGES EXPERIENCED BY THE
- 164 STATE'S WOMEN-OWNED ENTERPRISES WITH AFFORDABLE FINANCING.
- 165 v. OFFER AFFORDABLE FINANCING TO LOCAL BUSINESSES THAT WORK TO PREVENT
- 166 UNLAWFUL DISCRIMINATION BASED UPON RACE, GENDER, SEXUAL ORIENTATION,
- 167 COLOR, NATIONALITY, AGE, OR ECONOMIC STATUS.
- 168 vi. SUPPORT THE URGENT EXPANSION AND DEVELOPMENT OF PUBLIC AND PRIVATE
- 169 MEASURES TO MITIGATE THE GRAVE DANGERS THAT CLIMATE CHANGE POSES TO THE
- 170 PUBLIC AND TO PROMOTE SUBSTANTIAL REDUCTIONS IN GREENHOUSE GAS
- 171 EMISSIONS.

# 172 **> 11-91-102 Definitions**

- 173 (a) "LOCAL" MEANS WITHIN THE JURISDICTION OF THE SPONSOR.
- 174 (b) "LOCAL BUSINESS" MEANS A BUSINESS, A MAJORITY OF WHOSE OWNERS ARE
- 175 RESIDENTS OF THE POLITICAL SUBDIVISION OR SUBDIVISIONS OF THE SPONSOR.
- 176 (c) "LOCAL FINANCIAL INSTITUTION" MEANS A CERTIFIED COMMUNITY DEVELOPMENT
- 177 FINANCIAL INSTITUTION, A CREDIT UNION OR SAVINGS AND LOAN ASSOCIATION, AS
- 178 DEFINED IN THE BANKING CODE, OR A SMALL BANK OR AN INTERMEDIATE SMALL
- 179 BANK, AS DEFINED IN SECTION 25.03<sup>1</sup> OF TITLE 12 OF THE CODE OF FEDERAL
- 180 REGULATIONS.

<sup>&</sup>lt;sup>1</sup> Definitions "Bank" means a national bank (including a Federal branch as defined in part 28 of this chapter) or a savings association, the deposits of which are insured by the FDIC pursuant to Chapter 16 of Title 12, as described in 12 U.S.C. 1813(c)(2), except as provided in § 25.01(c)."

<sup>&</sup>quot;Intermediate bank" means a bank with assets that exceed the small bank asset size threshold provided in the small bank definition, as adjusted, and that had assets of \$2.5 billion or less in four of the previous five calendar quarters; the dollar figures in this definition shall be adjusted annually and published by the OCC, based on the year-to-year change in the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers, not seasonally adjusted, for each twelve-month period ending in November, with rounding to the nearest \$100,000.

<sup>12</sup> CFR 25.03 Definitions (Code of Federal Regulations (2021 Edition))

- 181 (d) "PRIVATE BANK" MEANS ANY BANK NOT OWNED BY A STATE, OR POLITICAL
- 182 SUBDIVISION OF A STATE, OR ANY OTHER GOVERNMENTAL ENTITY.
- 183 (e) "PUBLIC BANK" MEANS A DEPOSITORY BANK OWNED BY A POLITICAL SUBDIVISION
- 184 OR SUBDIVISIONS OF THE STATE AND THAT IS CHARTERED PURSUANT TO THIS TITLE.
- 185 (f) "PUBLIC BANKING BOARD" MEANS THE SUBDIVISION OF THE DIVISION OF BANKING
- 186 ESTABLISHED IN THIS LEGISLATION AND RESPONSIBLE FOR CHARTERING AND
- 187 REGULATING PUBLIC BANKS IN COLORADO.
- (g) "PUBLIC DEPOSITS" MEANS DEPOSITS OF A GOVERNMENTAL ENTITY OR OF ASPONSOR.
- (h) "SPONSOR" MEANS THE POLITICAL SUBDIVISION OR SUBDIVISIONS THAT OWN A
   PUBLIC BANK.
- (i) "TABOR ENTERPRISE" MEANS A SELF-SUSTAINING BUSINESS THAT COMPLIES WITH
   THE TERMS OF SECTION 20 (2)(d), ARTICLE X OF THE COLORADO CONSTITUTION,
   COMMONLY KNOWN AS THE "TABOR AMENDMENT".
- 195 (j) "AFFILIATE" MEANS:
- i. IN THE CASE OF A PERSON OTHER THAN AN INDIVIDUAL, ANOTHER PERSON THAT
   DIRECTLY, OR INDIRECTLY THROUGH ONE OF MORE INTERMEDIARIES, CONTROLS, OR
   IS CONTROLLED BY, OR IS UNDER COMMON CONTROL WITH SUCH PERSON.
- 199 ii. IN THE CASE OF AN INDIVIDUAL, (I) ANY MEMBER OF THE IMMEDIATE FAMILY OF
- 200 SUCH INDIVIDUAL, INCLUDING PARENTS, SIBLINGS, SPOUSE AND CHILDREN
- 201 (INCLUDING THOSE BY ADOPTION) AND ANY OTHER PERSON WHO LIVES IN SUCH
- 202 INDIVIDUAL'S HOUSEHOLD; THE PARENTS, SIBLINGS, SPOUSE, OR CHILDREN
- 203 (INCLUDING THOSE BY ADOPTION) OF SUCH IMMEDIATE FAMILY MEMBER, AND IN
- 204 ANY SUCH CASE ANY TRUST WHOSE PRIMARY BENEFICIARY IS SUCH INDIVIDUAL OR
- 205 ONE OR MORE MEMBERS OF SUCH IMMEDIATE FAMILY AND/OR SUCH INDIVIDUAL'S
- 206 LINEAL DESCENDANTS; (II) THE LEGAL REPRESENTATIVE OR GUARDIAN OF SUCH

- 207 INDIVIDUAL OR OF ANY SUCH IMMEDIATE FAMILY MEMBER IN THE EVENT SUCH
- 208 INDIVIDUAL OR ANY SUCH IMMEDIATE FAMILY MEMBER BECOMES MENTALLY
- INCOMPETENT; AND (III) ANY PERSON CONTROLLING, CONTROLLED BY OR UNDER
   COMMON CONTROL WITH SUCH INDIVIDUAL.
- 211 iii. AS USED IN THIS DEFINITION, THE TERM "CONTROL," INCLUDING THE CORRELATIVE
- 212 TERMS "CONTROLLING," "CONTROLLED BY" AND "UNDER COMMON CONTROL WITH,"
- 213 MEANS POSSESSION, DIRECTLY OR INDIRECTLY, OF THE POWER TO DIRECT OR CAUSE
- 214THE DIRECTION OF MANAGEMENT OR POLICIES (WHETHER THROUGH OWNERSHIP OF
- 215 SECURITIES OR ANY PARTNERSHIP OR OTHER OWNERSHIP INTEREST, BY CONTRACT
- 216 OR OTHERWISE) OF A PERSON. SUCH CONTROL SHALL BE PRESUMED TO EXIST WHERE
- A PERSON OWNS A TEN PERCENT OR GREATER OWNERSHIP INTEREST IN ANOTHER
   PERSON.
- 219 > ARTICLE 91-201: Subdivision of Public Banking
- 220

### ♦ 11-91-201 Establishment of Colorado state public banking board

- A NEW SUBDIVISION OF THE DIVISION OF BANKING IS HEREBY CREATED TO BE KNOWN AS
  THE "COLORADO STATE PUBLIC BANKING BOARD" OR "PUBLIC BANKING BOARD" TO
  CHARTER AND REGULATE PUBLIC BANKS, SUBJECT TO SEPARATE STATUTORY PROVISIONS
  APPLICABLE SPECIFICALLY TO PUBLIC BANKS CONSISTENT WITH PROVISIONS HEREIN AND
  TO BE DRAFTED TO CONSTITUTE A FULL BODY OF LEGISLATION AND REGULATIONS
  PURSUANT THERETO FOR THE REGULATING OF PUBLIC BANKS.

i. THREE PERSONS WITH SIGNIFICANT KNOWLEDGE AND EXPERTISE IN PUBLICBANKING.

232 ii. THREE BANKING OFFICIALS FROM LOCAL FINANCIAL INSTITUTIONS.

233 iii. THREE PERSONS FROM AMONG STAKEHOLDER INTERESTS SUCH AS LABOR,
234 ENVIRONMENTAL, AGRICULTURE, AFFORDABLE HOUSING, EDUCATION, HEALTH, AND
235 SMALL BUSINESS.

236 (b) THE PUBLIC BANKING BOARD WILL HAVE THE FOLLOWING RESPONSIBILITIES:

i. PROTECT THE PUBLIC INTEREST AND PRESERVE THE PUBLIC TRUST IN THE
 COLORADO PUBLIC BANKING INDUSTRY BY REGULATING THE BUSINESS OF STATE-

- 239 CHARTERED PUBLIC BANKS.
- 240 ii. THE BOARD SHALL HIRE SUCH SUBORDINATE PERSONNEL AS THEY DEEM

241 NECESSARY TO FULFILL THE BOARD'S PURPOSES AND DUTIES UNDER THIS CHAPTER.

242 iii. REVIEW AND DECIDE UPON APPLICATIONS FOR A CHARTER FOR A PUBLIC BANK.

243 iv. REGULATE CHARTERED PUBLIC BANKS PURSUANT TO THE STATUTES AND

244 REGULATIONS GOVERNING PUBLIC BANKS.

v. PREPARE AND UPDATE REGULATIONS GOVERNING PUBLIC BANKS PURSUANT TO
 THIS CHAPTER.

247 (c) COMPENSATION OF PUBLIC BANKING BOARD MEMBERS

i. BOARD MEMBERS SHALL BE REIMBURSED FOR THEIR TIME AND TRAVEL EXPENSES FOR
 ATTENDING MEETINGS OF THE BOARD AT THE CUSTOMARY RATE FOR STATE OFFICIALS.

**250** > ARTICLE 92: Authorization for political subdivisions of the state to

251 establish public banks – enterprise

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## ♦ 11-92-101 Authorization of political subdivisions to form public bank

- 253 (a) ONE OR MORE POLITICAL SUBDIVISIONS OF THE STATE MAY FORM A LIMITED
- 254 LIABILITY COMPANY UNDER ARTICLE 80 OF TITLE 7 OR MAY FORM A PUBLIC
- 255 BENEFIT CORPORATION UNDER PART 5 OF ARTICLE 101 OF TITLE 7 FOR THE
- 256 PURPOSE OF OPERATING A STATE CHARTERED PUBLIC BANK UNDER THIS CODE.
- (b) A POLITICAL SUBDIVISION SHALL NOT FORM A LIMITED LIABILITY COMPANY OR A
   PUBLIC BENEFIT CORPORATION AS A PUBLIC BANK WITH ANY PERSON OTHER
   THAN ANOTHER POLITICAL SUBDIVISION.
- 260 (c) A PUBLIC BANK UNDER THIS SECTION MAY BE FORMED AS A TABOR ENTERPRISE.
- 261 IF A PUBLIC BANK IS FORMED AS A TABOR ENTERPRISE, ITS STATUS SHALL BE
- 262 EFFECTIVE SO LONG AS IT COMPLIES WITH THE REQUIREMENTS OF ARTICLE X,
- 263 SECTION 20 (2)(d) OF THE COLORADO CONSTITUTION, CURRENTLY REQUIRING THAT
- 264 IT IS GOVERNMENT-OWNED, RETAINS THE AUTHORITY TO ISSUE REVENUE BONDS,
- 265 AND RECEIVES LESS THAN TEN PERCENT OF ITS TOTAL REVENUES IN ANY YEAR IN
- 266 GRANTS FROM THE STATE OF COLORADO OR ANY OF ITS POLITICAL SUBDIVISIONS267 COMBINED.
- (d) A PUBLIC BANK IS NOT SUBJECT TO SECTION 20 OF ARTICLE X OF THE STATE
   CONSTITUTION SO LONG AS IT CONSTITUTES AN ENTERPRISE UNDER THAT
   SECTION.
- 271

## **11-92-102** The mission and purposes of public banks

273 THE MISSION OF PUBLIC BANKS IS TO SUPPORT A STRONG, STABLE, AND REGENERATIVE

274 ECONOMY, AND TO STIMULATE LOCAL ECONOMIC RECOVERY FOR PEOPLE, BUSINESSES,

275 AND GOVERNMENTAL ENTITIES.

- 276 THE PURPOSES OF A PUBLIC BANK MAY INCLUDE:
- 277 (a) TO REDUCE THE COST OF DEBT AND THE OUTSTANDING DEBT OF POLITICAL
- 278 SUBDIVISIONS, AND OF THE PEOPLE AND BUSINESSES OF THEIR LOCAL COMMUNITIES.
- (b) PROVIDE LOAN PARTICIPATION AND CREDIT SUPPORT FOR LOCAL FINANCIAL
- 280 INSTITUTIONS WHILE ADDRESSING CREDIT NEEDS IN THE LOCAL COMMUNITIES.
- (c) ADDRESS UNMET SOCIAL AND ECONOMIC NEEDS OF THE PEOPLE OF COLORADO AND
- 282 PRIORITIZE SOLUTIONS FOR THE COMMON GOOD.
- 283 (d) OBTAIN A REASONABLE MONETARY RETURN ON INVESTMENTS.
- 284 (e) STRENGTHEN THE LOCAL FINANCIAL SYSTEM BY MAKING LOANS IN PARTNERSHIP
- 285 WITH LOCAL FINANCIAL INSTITUTIONS, AND BY NOT COMPETING WITH THEM TO
- 286 OBTAIN PRIVATE DEPOSITS OR IN MAKING LOANS.
- (f) FINANCE PUBLIC INFRASTRUCTURE AND REFINANCE EXISTING GOVERNMENT DEBT
   AT LOWER INTEREST RATES.
- 289 > 11-92-103 Powers of a public bank
- 290 (a) THE PUBLIC BANK SHALL HAVE ALL THE RIGHTS AND POWERS OF A PRIVATE BANK AS
- 291 SET FORTH IN SECTION 11-103-101 OF THIS TITLE AND OTHER RIGHTS AND POWERS
- 292 CONFERRED BY TITLE 11, SUBJECT TO LIMITATIONS IN THIS ARTICLE IN STATUTES TO
- 293 BE PREPARED, WHICH RIGHTS AND POWERS SHALL BE EXERCISED IN A MANNER
- 294 CONSISTENT WITH ITS MISSION AND PURPOSES. THE PUBLIC BANK MAY LIMIT AND
- 295 DEFINE ITS RIGHTS AND POWERS IN THE APPLICATION THAT IT SUBMITS PURSUANT TO
- 296 SECTION 11-93-201 OF THIS ARTICLE.
- 297 (b) NOTWITHSTANDING SECTION 11-10.5-106, A PUBLIC BANK THAT HOLDS DEPOSITS OF
- 298 ITS SPONSOR, OR ALSO HOLDS DEPOSITS OF OTHER POLITICAL SUBDIVISIONS AS
- AUTHORIZED IN SECTION 11-92-105(b) OF THIS SECTION IS AN ELIGIBLE PUBLIC
- 300 DEPOSITORY.

- 301 (c) ANY OFFICIAL CUSTODIAN, AS DEFINED IN SECTION 11-10.5-103(9), MAY DEPOSIT
- 302 PUBLIC FUNDS IN ANY PUBLIC BANK WITHIN ITS JURISDICTION THAT IS AN ELIGIBLE
- 303 PUBLIC DEPOSITORY, OR, IF THE PUBLIC UNIT OF THE CUSTODIAN DOES NOT HAVE ITS
- 304 OWN PUBLIC BANK, THE CUSTODIAN MAY TEMPORARILY DEPOSIT PUBLIC FUNDS IN A
- 305 PUBLIC BANK OF AN ADJOINING JURISDICTION UNTIL THE PUBLIC UNIT HAS ITS OWN
- 306 PUBLIC BANK.
- 307 (d) A PUBLIC BANK THAT HOLDS DEPOSITS PRIMARILY OF ITS SPONSOR IS NOT REQUIRED TO
- 308 OBTAIN OR MAINTAIN DEPOSIT INSURANCE PROVIDED BY THE FEDERAL DEPOSIT
- 309 INSURANCE CORPORATION OR ANY SUCCESSOR AGENCY.
- 310 (e) A PUBLIC BANK SHALL NOT BE REQUIRED TO BE A MEMBER OF THE FEDERAL RESERVE
- 311 SYSTEM, AS MEMBERSHIP MAY REQUIRE COMPLIANCE WITH BASEL II AND III LENDING
- 312 RULES WHOSE EFFECTS ARE PRO-CYCLICAL, WHICH WOULD CANCEL THE COUNTER-
- 313 CYCLICAL BENEFITS OF A PUBLIC BANK. A PUBLIC BANK MAY HAVE A BUSINESS
- 314 RELATIONSHIP WITH THE REGIONAL FEDERAL RESERVE BANK SO AS TO DO CHECK
- 315 PROCESSING, DEPOSIT EXCESS CASH BALANCES, MAINTAIN A RESERVE REQUIREMENT,
- 316 SAFE-KEEP ITS FEDERAL RESERVE BOOK ENTRY SECURITIES, AND HAVE DISCOUNT WINDOW
- 317 BORROWING AUTHORITY.
- 318

## 319 **• 11-92-104 Duties and limitations of a public bank**

- 320 (f) WITHIN THE OVERALL UNDERWRITING AND FINANCIAL POLICIES OF A PUBLIC BANK, THE
- 321 PUBLIC BANK SHALL PRIORITIZE LOANS SUPPORTING WORKER COOPERATIVES, COMMUNITY
- 322 LAND TRUSTS, LOW-INCOME AND AFFORDABLE HOUSING, RENEWABLE ENERGY,
- 323 INFRASTRUCTURE DEVELOPMENT, NOT-FOR-PROFIT HEALTH CARE AND HOSPITALS, SMALL
- 324 BUSINESSES, SMALL FARMS, REGENERATIVE AGRICULTURE, MINORITY AND WOMEN-OWNED

- 325 BUSINESS ENTERPRISES, PUBLIC. EDUCATION. FINANCING OR REFINANCING STUDENT
- 326 LOANS, AND OTHER INITIATIVES THAT FULFILL THE PUBLIC BANK'S MISSION, WITH A FOCUS
- 327 ON SERVING UNDERSERVED AND UNDERBANKED COMMUNITIES, AS WELL AS THOSE WITHIN
- 328 ECONOMICALLY DISTRESSED COMMUNITIES.
- 329 (g) THE SPONSOR MAY PROHIBIT INVESTMENTS AND LOANS THAT MAY BENEFIT ANY TYPE
- 330 OF DESIGNATED BUSINESS INCLUDING THE FOSSIL FUEL AND PETROCHEMICAL INDUSTRIES,
- 331 UNSUSTAINABLE AGRICULTURE, WEAPONS OR GUN MANUFACTURERS, MILITARY SYSTEMS
- 332 COMPANIES, PRIVATE PRISONS, IMMIGRATION DETENTION FACILITIES, COMPANIES
- 333 ENGAGED IN OFFSHORE TAX AVOIDANCE OR EXPLOITATIVE BUSINESS OR LABOR PRACTICES
- 334 OR THE TOBACCO INDUSTRY, ALL AS DETERMINED BY THE SPONSOR IN THE PUBLIC BANK'S
- 335 GOVERNING DOCUMENTS.
- 336 (h) A PUBLIC BANK MAY ONLY MAKE LOANS TO BORROWERS LOCATED WITHIN ITS OWN
- 337 POLITICAL SUBDIVISION OR SUBDIVISIONS AND TO AN ADJOINING SUBDIVISION THAT DOES
- 338 NOT HAVE ITS OWN PUBLIC BANK.
- 339 > 11-92-105 Financial and operations framework
- 340 THE PUBLIC BANK MAY
- 341 (a) RAISE CAPITAL THROUGH:
- 342 i. REVENUE BONDS,
- 343 ii. POOLED FUNDS,
- 344 iii. FEDERAL STIMULUS TO COLORADO,
- 345 iv. PENSION FUNDS,
- 346 v. EXISTING REVOLVING LOAN FUNDS,
- 347 vi. PARTICIPATING POLITICAL SUBDIVISIONS

- 348 (b) ACCEPT DEPOSITS FROMITS SPONSOR, THE FEDERAL GOVERNMENT, , THE STATE, AND
- FROM OTHER POLITICAL SUBDIVISIONS OF THE STATE THAT DO NOT HAVE THEIR OWNPUBLIC BANK.
- (c) ALL LENDING AND ACTIONS OF THE PUBLIC BANK SHALL ABIDE BY THE UNITED NATIONS
   DECLARATION ON THE RIGHTS OF INDIGENOUS PEOPLES.
- 353 (d) THE PUBLIC BANK SHALL NOT BE PRIVATIZED AND SHALL NOT BE SOLD TO, ACQUIRED
- 354 BY, OR MERGED WITH ANOTHER ENTITY UNLESS SUCH ENTITY IS A FULLY OPERATING
- 355 PUBLIC BANK WITH A COLORADO PUBLIC BANK CHARTER.
- 356
- 357 > 11-92-106 Sound banking practices
- (a) A PUBLIC BANK SHALL OPERATE IN ACCORDANCE WITH SOUND BANKING PRACTICES
   THAT ARE GENERALLY FOLLOWED BY PUBLIC BANKS, SUCH AS THE BANK OF NORTH
   DAKOTA.
- 361 (b) A PUBLIC BANK SHALL NOT INVEST IN SPECULATIVE INSTRUMENTS, CREDIT-DEFAULT
- 362 SWAPS, INTEREST-RATE SWAPS, COMMODITIES FUTURES, COLLATERALIZED DEBT
- 363 OBLIGATIONS, MORTGAGE-BACKED SECURITIES, OR DERIVATIVES, EXCEPT FOR
- 364 REASONABLE PROTECTION AGAINST UNUSUAL FLUCTUATIONS IN INTEREST RATES,
- 365 PROVIDED THE DERIVATIVE IS FIRST APPROVED BY A VOTE OF THE ENTIRE BOARD OF366 THE BANK.
- 367 (c) A PUBLIC BANK SHALL NOT OFFER TO ACCEPT OR ACCEPT ANY MONEY FOR A
- 368 DEMAND, SAVINGS, CHECKING, OR TIME DEPOSIT ACCOUNT, OR ANY OTHER SIMILAR
- 369 ACCOUNT, IN CONNECTION WITH ANY TRANSACTION FROM ANY PERSON THAT IS NOT
- 370 A GOVERNMENTAL ENTITY, EXCEPT IN CONNECTION WITH A LOAN MADE IN
- 371 PARTNERSHIP WITH A LOCAL FINANCIAL INSTITUTION.
- 372

#### 373 > 11-92-107 Tax exemption

Tax exempt status.

A PUBLIC BANK SHALL BE EXEMPT FROM STATE, COUNTY, AND MUNICIPAL TAXES AND LICENSES OF
ANY KIND, INCLUDING INCOME, CAPITAL GAIN, REAL ESTATE, AND MORTGAGE RECORDING FEES.

#### 377 ➤ 11-92-108 Exclusive right to name

Exclusive right to use "public bank" or similar name in its title.

- 379 A PUBLIC BANK HAS THE EXCLUSIVE RIGHT TO USE THE WORDS "PUBLIC BANK" FOLLOWED
- 380 BY THE NAME OF THE POLITICAL SUBDIVISION, OR, IF MORE THAN ONE POLITICAL
- 381 SUBDIVISION COMBINES TO FORM THE BANK, OF A DESCRIPTION OF THE COMBINATIONS OF
- 382 THE LOCAL GOVERNMENTS IN ITS NAME OR TITLE. ANY OTHER PERSON, ASSOCIATION,
- 383 CORPORATION, OR PARTNERSHIP USING THE WORDS "PUBLIC BANK" FOLLOWED BY THE
- 384 NAME OF THE POLITICAL SUBDIVISION, OR IF MORE THAN ONE, OF A DESCRIPTION OF THE
- 385 COMBINATIONS OF THE LOCAL GOVERNMENTS IN ITS NAME OR TITLE IS GUILTY OF A
- 386 MISDEMEANOR AND, UPON CONVICTION THEREOF, SHALL BE PUNISHED BY A FINE OF NOT
- 387 MORE THAN ONE THOUSAND DOLLARS FOR EACH WEEK THAT THE OFFENDER CONTINUES
- 388 TO VIOLATE THIS PROVISION.

# A PUBLIC BANK SHALL INCLUDE IN ITS TITLE THE TERM "THE PUBLIC BANK OF" OR "PUBLIC BANK".

## **391 > ARTICLE 93: Governance.**

#### 392 **♦ 11-93-101 Definitions**

- (a) "INDEPENDENT": WHEN APPLIED TO A BOARD OF A BANK IS A MEMBER WHO IS NOT
  ALSO A GOVERNMENT EMPLOYEE.
- (b) "QUORUM": A SIMPLE MAJORITY OF PARTICIPANTS OF THE BOARD OR COUNCIL.

396 (c) "SPONSOR": ONE OR MORE POLITICAL SUBDIVISIONS OF THE STATE THAT	OWN A
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397 PUBLIC BANK.

398

399	11-93-102 Principles of public bank governance
400	(a) SERVING PUBLIC GOOD
401	(b) SECURITY OF PUBLIC FUNDS
402	(c) TRANSPARENCY
403	(d) ACCOUNTABILITY
404	(e) REGIONAL PRINCIPLE OR OPERATION WITHIN THE BANK'S JURISDICTION
405	(f) SAFE AND SOUND OPERATION
406	(g) SUPPORT FOR A SAFE AND SOUND STATE BANKING SYSTEM
407	
408	♦ 11-93-103 Board of directors
409	(a) A PUBLIC BANK SHALL BE GOVERNED BY ITS BOARD OF DIRECTORS (THE "BOARD").
410	SUCH BOARD SHALL BE COMPOSED OF SEVEN, NINE, OR ELEVEN DIRECTORS. EACH
411	DIRECTOR SHALL RESIDE WITHIN THE JURISDICTIONAL BOUNDARIES OF ITS SPONSOR.
412	(b) THE BOARD OF A PUBLIC BANK SHALL OVERSEE AND ASSURE COMPLIANCE OF THE
413	BANK WITH ITS GOVERNING LEGISLATION, CHARTER, ARTICLES OF INCORPORATION
414	OR OPERATING AGREEMENTS, AND BYLAWS.
415	(c) THE BOARD SHALL DETERMINE THE COMPENSATION OF THE BANK'S CHIEF
416	EXECUTIVE OFFICER AND SHALL EVALUATE THE CHIEF EXECUTIVE OFFICER'S
417	PERFORMANCE.
418	(d) THE SPONSOR SHALL DETERMINE THE PUBLIC BANK'S INITIAL BOARD IN THE
419	FOLLOWING MANNER:

- i. THE HEAD OR HEADS OF THE EXECUTIVE BRANCH OF GOVERNMENT OR
- GOVERNMENTS OF THE SPONSOR, SHALL APPOINT THREE MEMBERS, AT LEAST ONE
  OF WHOM SHALL HAVE COMMUNITY BANKING EXPERIENCE AND AT LEAST ONE OF
  WHOM SHALL BE INDEPENDENT, AND ONE OF WHOM SHALL BE A GOVERNMENT
  EMPLOYEE WHETHER APPOINTED OR ELECTED.
- 425 ii. THE LEGISLATIVE BRANCH OR BRANCHES OF THE SPONSOR SHALL APPOINT THREE
  426 MEMBERS, AT LEAST ONE OF WHOM SHALL HAVE COMMUNITY BANKING
- 427 EXPERIENCE AND AT LEAST ONE OF WHOM SHALL BE INDEPENDENT, AND ONE OF428 WHOM SHALL BE A GOVERNMENT EMPLOYEE WHETHER APPOINTED OR ELECTED.
- 429 iii. THE CHIEF OFFICIAL OR OFFICIALS CHARGED WITH OVERSEEING THE SPONSOR'S
- FINANCES AND THE ADMINISTRATION OF PUBLIC FUNDS SHALL APPOINT ONE
  MEMBER WHO SHALL HAVE COMMUNITY BANKING EXPERIENCE AND BE
  DIDEPENDENT: AND
- 432 INDEPENDENT; AND
- iv. THE BOARD MEMBERS SELECTED PURSUANT TO PARAGRAPH (d) (i) THROUGH (iii)
- 434 OF THIS SUBDIVISION SHALL, PURSUANT TO A MAJORITY VOTE, APPOINT AT THEIR
- 435 DISCRETION AND IN ACCORDANCE WITH SUBSECTIONS (vi) AND (vii) OF THIS
- 436 SECTION, UP TO AN ADDITIONAL FOUR BOARD MEMBERS, WITH THE PURPOSE OF
- 437 MAXIMIZING BOARD DIVERSITY TO INCLUDE A VARIETY OF THE SPONSOR'S
- 438 COMMUNITY STAKEHOLDERS, INCLUDING COMMUNITY-BASED ORGANIZATIONS,
- 439 LABOR ORGANIZATIONS AND THOSE GROUPS PRIORITIZED BY THE BANK'S
- 440 UNDERWRITING AND FINANCIAL POLICIES.
- 441 v. THE BOARD SHALL ADOPT BYLAWS, GOVERNING DOCUMENTS OR THEIR
- 442 FUNCTIONAL EQUIVALENTS AS REQUIRED BY THE PUBLIC BENEFIT CORPORATION
- 443 LAW, OR LIMITED LIABILITY COMPANY LAW, AS APPLICABLE, BASED ON THE
- 444 CORPORATE STRUCTURE OF THE BANK. SUCH GOVERNING DOCUMENTS SHALL

- 445 INCLUDE: (A) PROCEDURES TO REMOVE DIRECTORS CONSISTENT WITH THIS
- 446 ARTICLE; (B) APPROPRIATE TERM LIMITS FOR BOARD MEMBERS.
- 447 vi. AT LEAST ONE BOARD MEMBER APPOINTED PURSUANT TO PARAGRAPH (d) (i) AND
- 448 ONE BOARD MEMBER APPOINTED PURSUANT TO PARAGRAPH (d) (ii) OF
- 449 SUBDIVISION (d) OF THIS SECTION SHALL BE A REPRESENTATIVE OF ONE OF THE
- 450 COMMUNITY STAKEHOLDERS PRIORITIZED BY THE BANK'S LENDING POLICIES.
- 451 vii. WHEN A BOARD MEMBER RESIGNS OR CEASES TO BE A BOARD MEMBER FOR ANY
- 452 REASON, THE INDIVIDUAL APPOINTED TO REPLACE SUCH BOARD MEMBER SHALL
- 453 BE APPOINTED IN ACCORDANCE WITH THE SAME SELECTION CRITERIA AND
- 454 PROCESS BY WHICH SUCH DEPARTING MEMBER WAS APPOINTED UNDER
- 455 SUBDIVISION (d) OF THIS SECTION.
- viii. THE SPONSOR AND BOARD WILL TAKE REASONABLE EFFORTS TO ENSURE THAT
  THE COMPOSITION OF THE BOARD REFLECTS THE DIVERSITY OF THE POPULATION
  OF THE SPONSOR.
- 459 ix. A MAJORITY OF THE BOARD, INCLUDING THE CHAIR, SHALL NOT BE GOVERNMENT
  460 EMPLOYEES.
- 461 x. THE BOARD SHALL SET POLICY FOR THE BANK; PROVIDED THAT NEITHER THE
  462 BOARD NOR ANY DIRECTOR SHALL BE INVOLVED IN DAY TO DAY DECISIONS
  463 REGARDING PARTICULAR INSTRUMENTS.
- 464 xi. THE PRESIDENT SHALL BE APPOINTED BY THE BOARD CONSISTENT WITH BANK
  465 POLICY.
- 466 xii. THE PRESIDENT SHALL APPOINT OTHER OFFICERS OF THE BANK SUBJECT TO
  467 APPROVAL BY THE BOARD.
- 468 xiii. THE BOARD MAY ESTABLISH ONE OR MORE COMMITTEES TO OVERSEE THE
- 469 OPERATIONS OF THE BANK AND TO ENSURE THE BANK'S TRANSPARENCY,
- 470 COMPLIANCE WITH THE LAW, REGULATIONS AND ITS BYLAWS, COMPLIANCE WITH

- 471 THE PUBLIC PURPOSES OF THE BANK, CREDIT ALLOCATION CONSISTENT WITH ITS
- 472 CHARTER AND MISSION, ITS FINANCIAL SOUNDNESS, AND ACCOUNTABILITY TO473 THE PUBLIC AND THE SPONSOR.
- 474 xiv. THE BOARD SHALL ADHERE TO ALL REPORTING REQUIREMENTS PROVIDED IN THIS
  475 CHAPTER AND REGULATIONS ISSUED PURSUANT THERETO REGARDING THE BANK'S
- 476 OPERATIONS AND FINANCIAL CONDITION AND SHALL COMPLY WITH MEASURES
- 477 REASONABLY REQUESTED BY THE PUBLIC BANKING BOARD CONSISTENT WITH
- 478 THIS CHAPTER WITH REGARD TO ITS OPERATIONS AND FINANCIAL CONDITION.
- 479 xv. THE BOARD OF DIRECTORS SHALL FORM AN ADVISORY COUNCIL IN ORDER TO
- 480 PROVIDE ADVICE TO THE BOARD AND TO THE SPONSOR AND CARRY OUT ANY
- 481 OTHER DUTIES AS DETERMINED BY THE SPONSOR AND THE BOARD, INCLUDING482 THE FOLLOWING:
- PROVIDE INPUT TO THE BOARD OF DIRECTORS REGARDING WAYS TO
   ACCOMPLISH ITS MISSION.
- 2. ENSURE THAT THE BANK STRICTLY FOLLOWS ITS ETHICAL STANDARDS AS
  DETERMINED BY THE SPONSOR AND THE BOARD IN THE BANK'S GOVERNING
  DOCUMENTS;
- 488 3. PROVIDE TECHNICAL ADVICE AS NEEDED.
- 4. PROVIDE AN ANNUAL REPORT TO THE BOARD AND THE SPONSOR, WHO SHALL
  490 RELEASE THE REPORT TO THE PUBLIC IN A TIMELY MANNER. THE REPORT
  491 SHALL PRESENT AND EVALUATE THE BANK'S OPERATIONS AND PERFORMANCE
  492 IN RELATION TO ITS MISSION, ITS ETHICAL STANDARDS, AND ITS FINANCIAL
  493 SOUNDNESS.
- 494 5. PROVIDE INTERMEDIATE REPORTS OF THE BANK'S OPERATIONS AS REQUIRED
  495 PURSUANT TO REGULATIONS ISSUED TO GOVERN THE BANK'S OPERATIONS.

- 496 (e) THE BOARD WILL DETERMINE THE INITIAL ADVISORY COUNCIL MEMBERSHIP, THE
- 497 TERM OF ITS MEMBERS, THEIR QUALIFICATIONS, AND THE METHOD FOR REPLACING
- 498 ITS MEMBERS, PROVIDED THAT A MAJORITY OF THE ADVISORY COUNCIL IS MADE UP
- 499 OF MEMBERS WHO ARE NOT GOVERNMENTAL EMPLOYEES. THE ADVISORY COUNCIL
- 500 SHALL BE COMPRISED OF NO FEWER THAN FIVE AND NO MORE THAN ELEVEN
- 501 MEMBERS. ANY ADVISORY COUNCIL MEMBER SHALL LIVE WITHIN THE
- 502 JURISDICTIONAL BOUNDARY OF THE BANK'S SPONSOR.
- 503 (f) ANY ACTION REQUIRED OR PERMITTED BY THIS CHAPTER TO BE TAKEN BY THE
- 504BOARD OR AN ADVISORY COUNCIL MAY BE TAKEN AT A DULY CALLED MEETING OF
- 505 SUCH BOARD OR COUNCIL IN ACCORDANCE WITH ITS GOVERNING DOCUMENTS, OR
- 506 WITHOUT A MEETING IF THE ACTION TAKEN IS EVIDENCED BY ONE OR MORE WRITTEN
- 507 CONSENTS OF THE MAJORITY OF THE BOARD DESCRIBING THE ACTION TAKEN AND
- 508 SIGNED BY A MAJORITY OF THE MEMBERS OF THE BOARD OR ADVISORY COUNCIL
- 509 WITH EVIDENCE THAT ALL MEMBERS WERE TIMELY NOTIFIED OF THE PROPOSED
- 510 ACTION.
- 511

### 512 • 11-93-201 Public bank charter application requirements

- (a) A PROPOSED PUBLIC BANK CHARTER SHALL BE APPROVED BY THE PUBLIC BANKING
   BOARD UPON SUBMISSION BY THE SPONSOR OF THE PUBLIC BANK APPLICATION
- 515 DOCUMENTS THAT DEMONSTRATE THE FOLLOWING:
- i. THE PURPOSE OF THE PROPOSED PUBLIC BANK IS CONSISTENT WITH THE
  PURPOSES REQUIRED UNDER THIS ARTICLE.
- 518 ii. MINIMUM INITIAL CAPITALIZATION IS NO LESS THAN TEN PERCENT OF THE
- 519 PUBLIC BANK'S PROJECTED LENDING TOTAL FOR THE FIRST YEAR OF
- 520 OPERATION AFTER RECEIPT OF ITS CHARTER.

- 521 iii. ADEQUATE RESERVES AND LIQUIDITY EXIST TO COVER THE PUBLIC BANK'S
- 522 OBLIGATIONS RELATING TO DEPOSIT WITHDRAWALS AND DEFAULTED LOANS.
- 523 iv. THE QUALIFICATIONS OF THE PROPOSED DIRECTORS.
- v. THE QUALIFICATIONS OF THE PROPOSED CHIEF EXECUTIVE OFFICER AND
   MANAGEMENT TEAM.
- 526 vi. AN ORGANIZATIONAL CHART.
- 527 vii. POLICIES AND PROCEDURES PROHIBITING ANY ELECTED OFFICIAL, OR
- 528 AFFILIATES OF SUCH OFFICIALS, FROM RECEIVING A LOAN OR OTHER
- 529 FINANCIAL BENEFIT FROM THE PUBLIC BANK.
- 530 viii. A GENERAL PLEDGE BY ITS SPONSOR OF ITS TANGIBLE AND INTANGIBLE ASSETS
- 531 AS COLLATERAL FOR ITS PUBLIC DEPOSITS, OR, IN THE ALTERNATIVE, A PLEDGE
- 532 OF ITS FULL FAITH AND CREDIT TO BACK THE BANK'S PUBLIC DEPOSITS, WHICH
- 533 PLEDGE SHALL BE DEEMED TO CONSTITUTE ACCEPTABLE COLLATERAL IN
- 534 COMPLIANCE WITH § 11-10.5-106 OF THE PUBLIC DEPOSIT PROTECTION ACT. (11-
- 535 10.5-101 11-10.5-112.)
- ix. SUFFICIENT PROVISION FOR INTERNAL AUDITS AND CONTROLS AND AN
  ANNUAL EXTERNAL AUDIT BY AN INDEPENDENT AUDITOR.
- x. A PRO FORMA FINANCIAL STATEMENT PROJECTING ASSETS, LIABILITIES,
  INCOME AND EXPENSES FOR NO LESS THAN A THREE-YEAR PERIOD.
- 540 xi. THE IMPACT OF THE PUBLIC BANK ON THE SPONSOR'S FINANCIAL CONDITION.
- xii. A PLAN TO COMPLY WITH THE COMMUNITY REINVESTMENT ACT AND FAIR
  LENDING REQUIREMENTS UNDER COLORADO AND FEDERAL LAW.
- 543 xiii. A COPY OF ITS ARTICLES OF INCORPORATION OR ORGANIZATION.
- xiv. A NARRATIVE BUSINESS PLAN DESCRIBING THE BANKING SERVICES TO BE
  PROVIDED AND

546 xv. SUCH OTHER INFORMATION AS THE PUBLIC BANKING BOARD MAY

547 REASONABLY REQUIRE.

- 548 (b) THE SPONSOR SHALL DEPOSIT ALL ITS TAX AND OTHER REVENUE IN THE PUBLIC
- 549 BANK. THE CHIEF FINANCIAL OFFICER OF THE BANK, SUBJECT TO THE APPROVAL OF
- 550 THE BOARD OF THE BANK AND ITS ADVISORY COUNCIL, MAY DEPOSIT A PORTION OF
- 551 ITS TAX AND OTHER REVENUE IN LOCAL FINANCIAL INSTITUTIONS IN THE SPONSOR'S
- 552
   JURISDICTION IF DEEMED BENEFICIAL TO ITS LENDING IN PARTNERSHIP WITH LOCAL
- 553 FINANCIAL INSTITUTIONS AND TO ITS COMMUNITY'S ECONOMY.
- 554 (c) PUBLIC BANK APPLICATION DOCUMENTS ARE NOT REQUIRED TO INCLUDE A MARKET,
- 555 PUBLIC CONVENIENCE AND ADVANTAGE, COMPETITIVE IMPACT OR A BANK PREMISES
- ANALYSIS OR ADDRESS ANY MATTERS OTHER THAN THOSE LISTED IN SUBDIVISION
  ONE OF THIS SECTION.
- 558 (d) A PUBLIC BANK CHARTER APPLICATION SHALL BE PROMPTLY REVIEWED AND RULED
- 559 UPON BY THE PUBLIC BANKING BOARD. A PUBLIC BANK CHARTER APPLICATION THAT
- 560 DOES NOT CONFLICT WITH ANY REQUIREMENTS EXPRESSLY PROVIDED IN
- 561 SUBDIVISION ONE OF THIS SECTION SHALL BE LIBERALLY GRANTED BY THE PUBLIC562 BANKING BOARD.
- 563 (e) IF AN APPLICATION IS DENIED, THE PUBLIC BANKING BOARD SHALL PROVIDE A
- 564 DETAILED WRITTEN EXPLANATION OF THE REASONS FOR THE DENIAL, SPECIFY WHAT
- 565 ADDITIONAL INFORMATION OR REQUIREMENTS ARE NEEDED, AND PROVIDE THE
- 566 SPONSOR ADEQUATE TIME TO ADDRESS SUCH REQUIREMENTS.
- (f) IF AN APPLICATION FOR A PUBLIC BANK CHARTER IS DENIED BY THE PUBLIC BANKING
  BOARD, THE APPLICANT MAY APPEAL TO THE COLORADO SUPREME COURT.
- 569

### 570 • 11-93-202 <u>Inconsistency with other laws</u>

- 571 (a) A PUBLIC BANK SHALL COMPLY WITH ALL REQUIREMENTS OF ARTICLES 91 THROUGH
- 572 93 OF THIS TITLE AND OTHER PROVISIONS OF THIS TITLE AS REQUIRED THEREIN, AND
- 573 ALL OTHER RELEVANT PROVISIONS OF STATE OR LOCAL LAW, EXCEPT TO THE
- 574 EXTENT THAT A REQUIREMENT OF ANY OF THOSE LAWS IS INCONSISTENT WITH A
- 575 PROVISION OF ARTICLES 91 THROUGH 93, IN WHICH CASE THE PROVISIONS OF
- 576 ARTICLES 91 THROUGH 93 SHALL PREVAIL.
- (b) A PUBLIC BANK SHALL RESPOND TO AND COMPLY WITH REGULATIONS, RULINGS,
  REQUESTS, AND ORDERS OF THE PUBLIC BANKING BOARD.
- 579 (c) NOTWITHSTANDING ANY PROVISION OF STATE OR LOCAL LAW, ANY STATE
- 580 AUTHORITY OR POLITICAL SUBDIVISION OF THE STATE MAY INVEST IN COMMERCIAL
- 581 PAPER, DEBT SECURITIES OR OTHER OBLIGATIONS OF A PUBLIC BANK WITHIN ITS
  582 JURISDICTION.
- 583 (d) NOTWITHSTANDING ANY PROVISION OF STATE OR LOCAL LAW, A PUBLIC BANK SHALL
- 584 BE ELIGIBLE TO RECEIVE MONEY FROM ANY FEDERAL AUTHORITY, OR FROM ANY
- 585 AUTHORITY OF THE STATE, OR FROM ANY POLITICAL SUBDIVISION OF THE STATE.
- 586

## 587 • 11-93-203 Owners not to be considered bank holding companies

FOR THE PURPOSES OF TITLE 11 OF THIS CODE, ANY SPONSOR THAT OWNS, CONTROLS, OR
HOLDS AN OWNERSHIP INTEREST IN A PUBLIC BANK IS NOT A BANK HOLDING COMPANY BY
REASON OF THAT OWNERSHIP INTEREST.

#### 591 **4.** <u>EFFECTIVE DATE</u>

Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 9 2023, if adjournment sine die is on May 11 2023); except that, if a referendum petition is filed pursuant to

section 1(3) of article V of the state constitution against this act or an item, section, or part of this act
within such period, then the act, item, section, or part will not take effect unless approved by the people
at the general election to be held in November 2023 and, in such case, will take effect on the date of the
official declaration of the vote thereon by the governor.